

# DANVERS CONTRIBUTORY RETIREMENT SYSTEM

# ACTUARIAL VALUATION as of January 1, 2020

KMS Actuaries, LLC 52 Hunt Road Kingston, NH 03848

July, 2020





July 6, 2020

Danvers Contributory Retirement Board Town Hall 1 Sylvan Street Danvers, MA 01923

### **Dear Board Members:**

We are pleased to present the enclosed report providing the results of our actuarial valuation of the Danvers Contributory Retirement System as of January 1, 2020. Our valuation was performed in accordance with the provisions contained in Chapter 32 of the Massachusetts General Laws, "M.G.L.", as of January 1, 2020. Disclosures under GASB Statement No. 67, Financial Reporting for Pension Plans (GASB 67) and GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) are provided in a separate report.

The principal results of our valuation are summarized in Section 2. The Summary of Plan Provisions and Actuarial Assumptions and Methods are shown in Sections 5 and 6, respectively. Section 7 summarizes the demographic profile of active members, retired plan members and beneficiaries and disabled plan members. Asset information and actuarial liabilities are presented in Section 2. The development of the required appropriations pursuant to Chapter 32 of the M.G.L. is shown in Section 3, including a 30-year forecast of the required appropriations and projected cash flows. Section 4 includes a summary of valuation information for PERAC as well as information relating to the primary risks to the System and an assessment of those risks.

This valuation is based upon member data provided by the Danvers Contributory Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Retirement Board. Although we did not audit the data used in the valuation, we believe that the information is complete and reliable.

Liabilities presented in this report are based on a long-term investment return rate assumption of 7.5%, net of investment expense, compounded annually.

This report was completed in accordance with generally accepted actuarial standards and procedures, and conforms to the Code of Professional Conduct of the American Academy of Actuaries. The actuarial assumptions used in the determination of costs are reasonably related to the experience of the System and to reasonable expectations, and represent our best estimate of anticipated long-term experience under the System.

Danvers Contributory Retirement Board July 6, 2020 Page 2

Future actuarial valuation results may differ significantly from the current results presented in this report. Examples of potential sources of volatility include plan experience differing from that anticipated by the economic or demographic assumptions, the effect of new entrants, changes in economic or demographic assumptions, the effect of law changes and the delayed effect of smoothing techniques.

Our valuation follows generally accepted actuarial methods and we perform such tests as we consider necessary to assure the accuracy of the results. The amounts presented in this report have been appropriately determined according to the actuarial assumptions and methods stated herein.

This report is intended for the sole use of the Danvers Contributory Retirement Board and is intended to provide information to comply with the stated purpose of the report. It may not be appropriate for other purposes.

The undersigned credentialed actuaries are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein. They are available to answer any questions with regard to this report.

Respectfully submitted,

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# **SECTION 1 - EXECUTIVE SUMMARY**

## **Background**

We have completed the Actuarial Valuation of the Danvers Contributory Retirement System as of January 1, 2020. This valuation is based upon census data provided by the Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Danvers Contributory Retirement Board. Information for the prior valuation completed as of January 1, 2018 was obtained from the valuation report prepared by KMS Actuaries, LLC.

### Massachusetts General Laws

The valuation was prepared in accordance with Chapter 32 of the Massachusetts General Laws ("M.G.L."). The results are based on the active, inactive and retired members and beneficiaries as of December 31, 2019, the assets as of December 31, 2019 and assumptions regarding investment returns, salary increases, mortality, turnover, disability and retirement.

The valuation does not take into consideration:

- Changes in the law after the valuation date,
- ◆ Transfers between retirement systems pursuant to Section 3(8)(c) of Chapter 32,
- ♦ State-mandated benefits and
- Cost-of-living increases granted to members in pay status between 1982 and 1997.

### GASB Statement Numbers 67 and 68

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, Financial Reporting for Pension Plans, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, Accounting and Financial Reporting for Pensions, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

The required disclosures and notes under GASB Statement Number 67 and 68 for the fiscal year ending December 31, 2019 are provided in a separate report.

### **Assets**

This valuation is based upon asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Danvers Contributory Retirement Board. The market value of assets increased from \$117,890,652 as of December 31, 2017 to \$127,992,206 as of December 31, 2019. During the plan years ended 2018 and 2019, the market value rates of return were -6.30% and 17.33%, respectively.

The actuarial value of assets increased from \$113,315,313 as of January 1, 2018 to \$125,251,330 as of January 1, 2020. During the plan years ended 2018 and 2019, the rates of return on the actuarial value of assets were 4.36% and 6.44%, respectively.

## **Changes Since the Last Valuation**

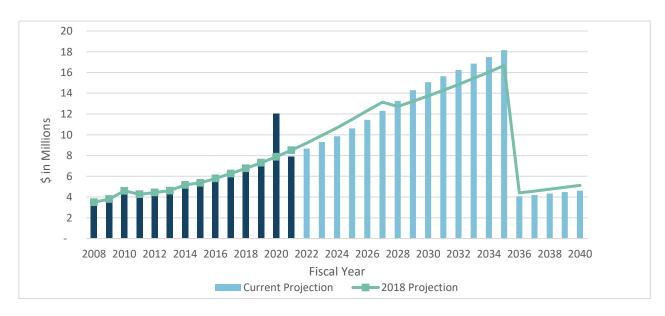
During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to decrease from \$80,216,136 as of January 1, 2018 to \$73,581,689 as of January 1, 2020, for a total decrease of \$6,634,447. The actual unfunded actuarial accrued liability, before any assumption or plan changes, was \$82,049,103, resulting in an actuarial loss of \$8,467,414. The actuarial loss was primarily due to an asset loss of approximately \$5,038,000 and a demographic experience loss of approximately \$3,429,000. The details of the gain and loss analysis are provided in Section 2, Actuarial Experience.

### **Appropriations**

The funding appropriation for each year is computed as the sum of the normal cost, net 3(8)(c) transfers and an amortization payment to pay off the Unfunded Actuarial Liability, adjusted for annual payments of the appropriation made July 1. The appropriation calculated as of the January 1, 2020 valuation is \$9,482,073, and is made up of a normal cost payment of \$1,892,661, net 3(8)(c) transfers of \$645,304, and an amortization payment of \$6,944,108. The amortization method is an increasing amortization of the unfunded actuarial accrued liability at 4% over 15 years and is expected to fully pay the unfunded actuarial accrued liability by the year 2035. The development of the appropriation as of January 1, 2020 is presented in Section 3, Annual Appropriations.

For fiscal year 2021, we show the actual appropriation developed under the previous funding schedule and reported on the PERAC "Required Fiscal Year 2021 Appropriation" letter dated January 14, 2020 of \$7,902,628. For fiscal year 2022, we developed an annual appropriation of \$8,665,976, which is made up of a normal cost of \$2,035,942, net 3(8)(c) transfers of \$669,066 and payment toward the unfunded actuarial accrued liability of \$5,960,968. The Town's unfunded actuarial accrued liability is expected to be fully paid by 2035 and Danvers Electric's unfunded actuarial accrued liability is expected to be fully paid by 2023. The Board adopted a schedule that limits the Town's annual increase in appropriation to 8% for each year. The current funding schedule is shown in Section 3, Exhibit 3.1.

The chart below shows the historical (navy bars) and projected (blue bars) annual appropriations compared to the projected amounts shown in the prior valuation and funding schedule (green line).



# **SECTION 1 - EXECUTIVE SUMMARY**

### **Plan Provisions**

All Plan provisions used in this valuation are the same as those used in the prior valuation and are summarized in Section 5, Summary of Plan Provisions.

# **Actuarial Assumptions and Methods**

Some Actuarial Assumptions and Methods used in this valuation have changed since the last valuation, including increasing the net 3(8)(c) transfers assumption from \$421,954 to \$669,066, reducing the salary scale in 2020 by 2.4% to reflect no cost-of-living adjustments and reduction in weekly hours worked and updating the mortality and mortality improvement rates. Changing these assumptions resulted in a net increase in the unfunded actuarial accrued liability of \$486,289 and a decrease in the employer normal cost of \$99,264. The Actuarial Assumptions and Methods utilized in this valuation are detailed in Section 6, Actuarial Assumptions and Methods.

### **Census Data**

As of January 1, 2020, there are 491 active members who may be eligible for benefits in the future, 385 retirees and beneficiaries, 146 inactives and 28 disabled retirees. Summaries of the active, retired and disabled employees are included in Section 7, Plan Member Information.

# **SECTION 1 - EXECUTIVE SUMMARY**

A summary of principal valuation results from the current valuation and the prior valuation follows.

Valuation Date January 1, 2020 January 1, 2018 % Change

Census Data			
Cerisus Data			
Active Members	491	493	(0.4%
Valuation Salary	\$30,406,703	\$29,364,564	3.5%
Average Salary	\$61,928	\$59,563	4.0%
Retired Members and Beneficiaries	385	381	1.0%
Total Annual Retirement Allowance	\$11,519,477	\$10,631,851	8.3%
Average Annual Retirement Allowance	\$29,921	\$27,905	7.2%
Disabled Members	28	29	(3.4%
Total Annual Retirement Allowance	\$1,174,490	\$1,095,953	7.2%
Average Annual Retirement Allowance	\$41,946	\$37,791	11.0%
Inactive Members	146	140	4.3%
Annuity Savings Fund	\$1,265,925	\$1,248,955	1.4%
Funded Status			
Actuarial Accrued Liability (AAL)	\$207,786,722	\$193,531,449	7.4%
Market Value of Assets (MVA)	\$127,992,206	\$117,890,652	8.6%
Unfunded Accrued Liability on MVA	\$79,794,516	\$75,640,797	5.5%
Funded Status on MVA	61.6%	60.9%	1.1%
Actuarial Value of Assets (AVA)	\$125,251,330	\$113,315,313	10.5%
Unfunded Accrued Liability on AVA	\$82,535,392	\$80,216,136	2.9%
Funded Status on AVA	60.3%	58.6%	2.9%
Appropriations			
Fiscal Year 2020	N/A	\$12,017,086 *	N/A
Fiscal Year 2021	\$7,902,628	\$7,902,628 *	0.0%
Fiscal Year 2022	\$8,665,976	\$9,197,900	(5.8%
Fiscal Year 2023	\$9,301,437	\$9,933,731	(6.4%)

<sup>\*</sup> Fiscal years 2020 and 2021 appropriations projected from the January 1, 2018 valuation were \$7,885,717 and \$8,516,574, respectively. However, Danvers Electric contributed \$4,131,369 in FY2020 to fully fund the Electric department's unfunded actuarial liability as of January 1, 2018, thereby reducing amount owed in FY2021 by \$613,946.

# **Market Value of Assets**

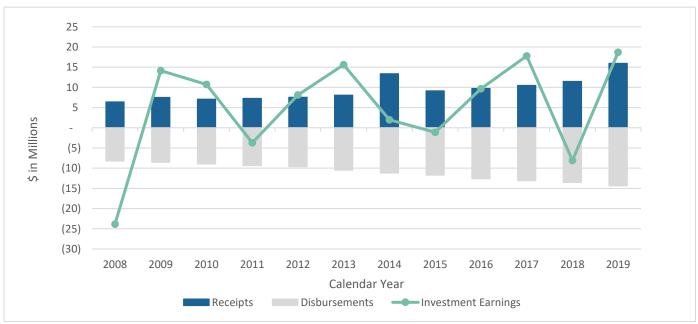
Asset information is reported annually to the Public Employee Retirement Administration Commission by the Danvers Contributory Retirement Board. The Market Value of Assets for the three most recent calendar years are as follows:

2019	2018	2017	
Trust Fund Composition at Year-End			
\$3,901,839	\$4,176,236	\$5,339,312	
0	0	0	
0	19,933,664	11,848,386	
16,447,558	22,741,468	34,340,635	
0	0	0	
25,203,137	10,034,799	9,560,019	
25,517,570	19,348,713	21,499,708	
0	0	0	
25,954,336	3,274,153	5,796,287	
0	0	0	
0	0	0	
14,673,817	15,032,328	17,857,806	
8,425,117	6,858,767	5,251,159	
0	0	0	
0	0	0	
7,686,789	6,194,661	6,292,580	
0	0	0	
0	0	0	
5,277	143,152	88,288	
0	0	0	
371,344	552,960	148,734	
0	0	0	
0	0	0	
0	0	0	
(194,578)	(534,454)	(132,262)	
\$127.992.206	\$107.756.447	\$117,890,652	
	\$3,901,839 0 0 16,447,558 0 25,203,137 25,517,570 0 25,954,336 0 0 14,673,817 8,425,117 0 0 7,686,789 0 0 5,277 0 371,344 0 0	\$3,901,839 \$4,176,236 0 0 0 19,933,664 16,447,558 22,741,468 0 0 25,203,137 10,034,799 25,517,570 19,348,713 0 0 25,954,336 3,274,153 0 0 0 25,954,336 3,274,153 0 0 0 14,673,817 15,032,328 8,425,117 6,858,767 0 0 0 7,686,789 6,194,661 0 0 7,686,789 6,194,661 0 0 0 0 5,277 143,152 0 0 0 371,344 552,960 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	

### **Market Value of Assets**

Calendar Year		2019	2018	2017
		Funds		
Annı	uity Savings Fund	\$30,477,897	\$28,958,030	\$28,138,945
Annı	uity Reserve Fund	7,950,798	8,713,955	8,295,695
Spec	cial Military Service Fund	18,552	18,533	15,612
Pens	sion Fund	10,368,121	6,287,674	6,799,624
Expe	ense Fund	0	0	0
Pens	sion Reserve Fund	79,176,838	63,778,255	74,640,776
Tota	al Market Value of Assets	\$127,992,206	\$107,756,447	\$117,890,652
		Asset Activity		
Mari	ket Value as of Beginning of Year	\$107,756,447	\$117,890,652	\$102,721,312
Cont	tributions and Receipts	15,955,170	11,483,567	10,501,927
Bene	efit Payments and Expenses	(14,390,241)	(13,531,460)	(13,104,055)
Inve	estment Return	18,670,830	(8,086,312)	17,771,468
Tota	al Market Value of Assets	\$127,992,206	\$107,756,447	\$117,890,652
Rate of Retur	rn	17.33%	-6.30%	16.85%

Below are the receipts and disbursements during the last 12 years. The green line reflects investment earnings, which vacillate as investment markets fluctuate. Blue bars indicate contributions, from employees and employers, and grey bars show benefit payments and administrative expenses.



### **Actuarial Value of Assets**

The Actuarial Value of Assets is the market value of assets as of the valuation date adjusted to phase in investment gains and losses over a 5-year period, further constrained to be within 15% of the market value of assets. Investment gains and losses are the excess or deficiency of the expected returns over the actual returns.

Valuation Date		January 1, 2020	January 1, 2019	January 1, 2018
1. Expected Market Va	alue of Assets			
a. Market Value of	Assets as of prior January 1	\$107,756,447	\$117,890,652	\$102,721,312
b. Prior Year Contri	butions and Receipts	15,955,170	11,483,567	10,501,927
c. Prior Year Benef	it Payments and Expenses	(14,390,241)	(13,531,460)	(13,104,055)
d. Expected Investi	ment Return Rate	7.50%	7.50%	7.75%
e. Expected Investi	ment Return	8,140,418	8,765,003	7,860,069
f. Expected Marke	t Value of Assets	\$117,461,794	\$124,607,762	\$107,979,253
2. Prior Year Gain/(Lo	ss)			
<ul> <li>a. Market Value of</li> </ul>	Assets as of January 1	\$127,992,206	\$107,756,447	\$117,890,652
b. Expected Marke	t Value of Assets	117,461,794	124,607,762	107,979,253
c. Prior Year Gain /	(Loss)	\$10,530,412	(\$16,851,315)	\$9,911,399
3. Phase-In of Asset G	ains and Losses			
		Unrecognized	Unrecognized	Unrecognized
Calendar Yea	ar Gain / (Loss)	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)
a. 2019	\$10,530,412	\$8,424,330	\$0	\$0
b. 2018	(16,851,315)	(10,110,789)	(13,481,052)	0
c. 2017	9,911,399	3,964,560	5,946,839	7,929,119
d. 2016	2,313,875	462,775	925,550	1,388,325
e. 2015	(8,977,935)	0	(1,795,587)	(3,591,174)
f. 2014	(5,754,656)	0	0	(1,150,931)
g. Total Deferred G	ains/(Losses)	\$2,740,876	(\$8,404,250)	\$4,575,339

### **Actuarial Value of Assets**

January 1, 2020

\$125,251,330

97.9%

January 1, 2019

\$116,160,697

107.8%

January 1, 2018

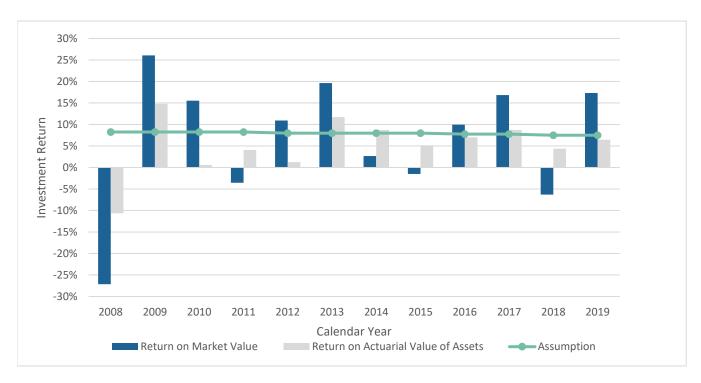
\$113,315,313

96.1%

4. Actuarial Value of Assets			
a. Market Value of Assets	\$127,992,206	\$107,756,447	\$117,890,652
b. Deferred Gains/(Losses)	2,740,876	(8,404,250)	4,575,339
c. Market Value of Assets Less			
Deferred Gains/(Losses)	\$125,251,330	\$116,160,697	\$113,315,313
d. 85% of Market Value of Assets	108,793,375	91,592,980	100,207,054
e. 115% of Market Value of Assets	147,191,037	123,919,914	135,574,250
f. Actuarial Value of Assets, a., but not less than b. and			

5. Rate of Return on Actuarial Value of Assets for	6.44%	4.36%	8.71%
Prior Calendar Year			

Below are the investment returns during the last 12 years. The green line reflects the investment return actuarial assumption. Blue bars indicate investment return rates on market value of assets, and grey bars show investment return rates on actuarial value of assets.



**Valuation Date** 

not greater than c.

g. Ratio of Actuarial Value of Assets

to Market Value of Assets

### **Actuarial Liabilities**

The **Actuarial Present Value of Future Benefits** is the present value of the cost to finance all benefits payable in the future, discounted to reflect the probability of payment and the time value of money. Below is the Actuarial Present Value of Future Benefits from the current valuation and the prior valuation:

Valuation Date	January 1, 2020	January 1, 2018
Actives	\$128,215,409	\$124,123,040
Retired Members and Beneficiaries	108,855,396	99,510,395
Disabled Members	13,096,119	11,516,467
Inactive Members	1,265,925	1,248,955
Total Present Value of Future Benefits	\$251,432,849	\$236,398,857

The **Actuarial Accrued Liability** is the portion of the Actuarial Present Value of Future Benefits which is allocated to all periods prior to a valuation year and therefore is not provided for by future Normal Costs. Below is the Actuarial Accrued Liability from the current valuation and the prior valuation:

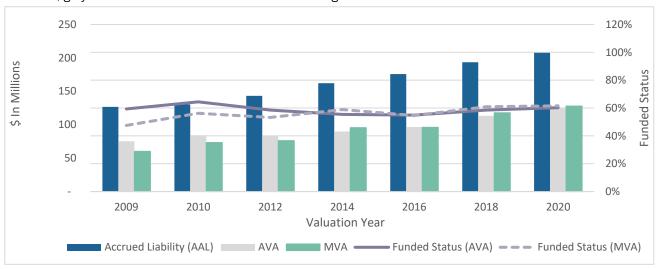
Valuation Date	January 1, 2020	January 1, 2018
Actives	\$84,569,282	\$81,255,632
Retired Members and Beneficiaries	108,855,396	99,510,395
Disabled Members	13,096,119	11,516,467
Inactive Members	1,265,925	1,248,955
Total Actuarial Accrued Liability	\$207,786,722	\$193,531,449

The **Unfunded Actuarial Accrued Liability** is the difference between the Actuarial Accrued Liability and the Actuarial Value of Assets as of the valuation date. The **Funded Status** is the Actuarial Value of Assets divided by the Actuarial Accrued Liability and is a point-in-time measurement of the amount of assets set aside to cover actuarial accrued liabilities. Below is the Unfunded Actuarial Accrued Liability and Funded Status from the current valuation and the prior valuation:

Valuation Date		January 1, 2020	January 1, 2018
Un	funded Actuarial Accrued Liability		
a.	Actuarial Accrued Liability	\$207,786,722	\$193,531,449
b.	Actuarial Value of Assets	125,251,330	113,315,313
c.	Unfunded Actuarial Accrued Liability (a b.)	\$82,535,392	\$80,216,136
d.	Funded Status (b. divided by a.)	60.3%	58.6%

### **Actuarial Liabilities**

Below are the accrued liabilities, asset values (actuarial and market) and funded status for each of the last 7 valuations. The purple solid line reflects the funded status on an actuarial value of assets (AVA) basis and the purple dotted line reflects the funded status on a market value (MVA) basis. Blue bars indicate actuarial accrued liabilities, grey bars indicate actuarial value of assets and green bars indicate market value of assets.



The **Normal Cost** is the portion of the Actuarial Present Value of Future Benefits which is allocated to a valuation year. Only active employees who have not reached Normal Retirement Age incur a Normal Cost. Below is the Normal Cost from the current valuation and the prior valuation:

Valuation Date	January 1, 2020	January 1, 2018
Total Normal Cost As of Percentage of Salary	\$4,748,227 15.6%	\$4,624,846 15.7%
Employee Normal Cost As of Percentage of Salary	\$2,855,566 9.4%	\$2,730,336 9.3%
Administrative Expenses As a Percentage of Salary	\$0 0.0%	\$0 0.0%
Net Employer Normal Cost As a Percentage of Salary	\$1,892,661 6.2%	\$1,894,510 6.5%

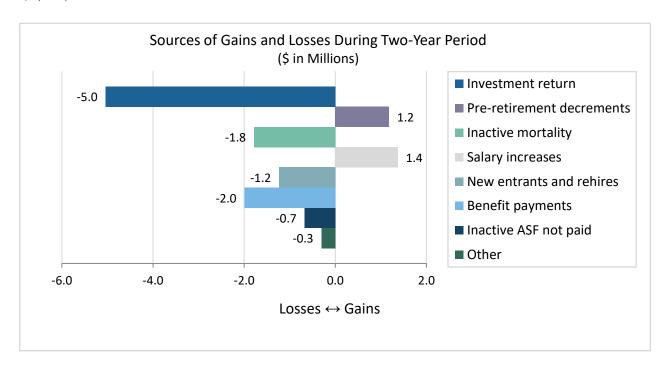
# **Actuarial Experience**

In performing the actuarial valuation, various assumptions are made regarding mortality, retirement, disability and withdrawal rates as well as salary increases and investment returns. A comparison of the results of the current valuation and the prior valuation is made to determine how closely actual experience relates to expected. During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to decrease by \$6,634,447. Below is the development of the Actuarial Loss for the current 2-year period:

Calendar Year Ending		December 31, 2019	December 31, 2018
Exp	ected Unfunded Actuarial Accrued Liability		
1.	Unfunded Actuarial Accrued Liability, Beginning of Year	\$79,289,855	\$80,216,136
2.	Normal Cost, Beginning of Year	4,556,822	4,624,846
3.	Total Contributions	15,955,170	11,483,567
4.	Interest (full year on 1. and 2., one-half year on 3.)	5,690,182	5,932,440
5.	Expected Unfunded Actuarial Accrued Liability	\$73,581,689	\$79,289,855
6.	Unfunded Actuarial Accrued Liability (before changes)	82,049,103	
7.	(Gain)/Loss (6 5.)	\$8,467,414	
Ass	et Gain/(Loss)		
1.	Actuarial Value of Assets, Beginning of Year	\$116,160,697	\$113,315,313
2.	Contributions and Receipts	15,955,170	11,483,567
3.	Benefit Payments and Expenses	(14,390,241)	(13,531,460)
4.	Assumed Rate of Return (prior valuation)	7.50%	7.50%
5.	Expected Return	8,770,737	8,421,852
6.	Actuarial Value of Assets, End of Year	\$125,251,330	\$116,160,697
7.	Actual Return	7,525,704	4,893,277
8.	Actual Rate of Return	6.44%	4.36%
9.	Asset Gain/(Loss) (7 5.)	(1,245,033)	(3,528,575)
10.	Total Asset Gain/(Loss), 2-Year Period	(\$5,038,252)	

# **Actuarial Experience**

Below are the various sources of gains and losses over the 2-year period. The asset loss during the period was \$5,038,252, and the total demographic loss during the period was \$3,429,162, which totals to an overall loss of \$8,467,414.



### **Unfunded Actuarial Accrued Liability**

•		
1.	Changes due to:	
	a. Asset Loss	\$5,038,252
	b. Demographic Experience Loss	3,429,162
	c. Total Loss Prior to Changes	8,467,414
	d. Plan Change	-
	e. Assumption Change - Change in Mortality and	
	Mortality Improvement Rates and	
	Salary Scale Reduction for 2020	486,289
	f. Total Increase (including changes)	8,953,703
2.	Unfunded Actuarial Accrued Liability, End of Year	\$82,535,392

# **Annual Appropriations**

The Annual Appropriation is determined in accordance with the requirements set forth in Sections 22D and 22F of Chapter 32 of the Massachusetts General Laws ("M.G.L."). The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability. Below are the details of the annual appropriations for the current and prior valuations, adjusted for annual payments made July 1. The appropriations shown are based on the results of the valuation and do not account for any adjustments made to appropriations in the selected funding schedule.

	Valuation Date	January 1, 2020	January 1, 2018
1.	Unfunded Actuarial Accrued Liability - Danvers Electric		
	Fully Funded Year	2023	2027
	Investment Return Rate	7.50%	7.50%
	Balance as of Valuation Date	\$296,631	\$4,602,401
	Amortization Amount	\$102,167	\$581,644
	Increasing Rate	4.00%	4.00%
	Remaining Payment Period from Valuation Date	3	9
2.	Unfunded Actuarial Accrued Liability - All Others		
	Fully Funded Year	2035	2035
	Balance as of Valuation Date	\$82,238,761	\$75,613,735
	Amortization Amount	\$6,841,941	\$5,720,817
	Increasing Rate	4.00%	4.00%
	Remaining Payment Period from Valuation Date	15	17
3.	Total Amortization Payments	\$6,944,108	\$6,302,461
4.	Normal Cost	\$1,892,661	\$1,894,510
5.	Net 3(8)(c) Transfers	\$645,304	\$406,968
6.	Total Appropriation as of January 1	\$9,482,073	\$8,603,939
7.	Adjusted for Annual Payments as of July 1	\$9,831,223	\$8,920,754

Exhibit 3.1 - 30-Year Forecast of Annual Appropriations

Danvers Electric All Others

Fiscal Year	Employer	Net 3(8)(c)	Amortization Payment of	Total Employer	Increase Over Prior	Unfunded Actuarial Accrued	Employer	Net 3(8)(c)	Amortization Payment of	Total Employer	Increase Over Prior	Unfunded Actuarial Accrued	Total	Increase Over Prior
Ending	Normal Cost		UAL	Cost	Year	Liability	Normal Cost	Transfers	UAL	Cost	Year	Liability	Appropriation	Year
2021	\$460,768	\$72,697	\$14,288	\$547,753		\$296,631	\$1,501,585	\$596,369	\$5,256,921	\$7,354,875		\$82,238,761	\$7,902,628	
2022	478,047	72,697	171,966	722,710	31.94%	304,064	1,557,895	596,369	5,789,002	7,943,266	8.00%	82,956,176	8,665,976	9.70%
2023	495,973	72,697	154,041	722,711	0.00%	148,570	1,616,316	596,369	6,366,041	8,578,726	8.00%	83,175,725	9,301,437	7.30%
2024	514,573	72,697	-	587,270	-18.74%	-	1,676,929	596,369	6,991,727	9,265,025	8.00%	82,813,453	9,852,295	5.90%
2025	533,869	72,697	-	606,566	3.29%	-	1,739,814	596,369	7,670,043	10,006,226	8.00%	81,775,285	10,612,792	7.70%
2026	553,889	72,697	-	626,586	3.30%	-	1,805,057	596,369	8,405,298	10,806,724	8.00%	79,955,962	11,433,310	7.70%
2027	574,660	72,697	-	647,357	3.31%	-	1,872,746	596,369	9,202,147	11,671,262	8.00%	77,237,861	12,318,619	7.70%
2028	596,209	72,697	-	668,906	3.33%	-	1,942,974	596,369	10,065,620	12,604,963	8.00%	73,489,711	13,273,869	7.80%
2029	618,567	72,697	-	691,264	3.34%	-	2,015,836	596,369	11,001,155	13,613,360	8.00%	68,565,182	14,304,624	7.80%
2030	641,764	72,697	-	714,461	3.36%	-	2,091,431	596,369	11,676,010	14,363,810	5.51%	62,301,330	15,078,271	5.40%
2031	665,830	72,697	-	738,527	3.37%	-	2,169,859	596,369	12,143,050	14,909,278	3.80%	54,867,985	15,647,805	3.80%
2032	690,798	72,697	-	763,495	3.38%	-	2,251,229	596,369	12,628,772	15,476,370	3.80%	46,392,902	16,239,865	3.80%
2033	716,703	72,697	-	789,400	3.39%	-	2,335,650	596,369	13,133,923	16,065,942	3.81%	36,778,580	16,855,342	3.80%
2034	743,580	72,697	-	816,277	3.40%	-	2,423,237	596,369	13,659,281	16,678,887	3.82%	25,919,433	17,495,164	3.80%
2035	771,464	72,697	-	844,161	3.42%	-	2,514,109	596,369	14,205,652	17,316,130	3.82%	13,701,147	18,160,291	3.80%
2036	800,394	72,697	-	873,091	3.43%	-	2,608,388	596,369	-	3,204,757	-81.49%	-	4,077,848	-77.50%
2037	830,408	72,697	-	903,105	3.44%	-	2,706,203	596,369	-	3,302,572	3.05%	-	4,205,677	3.10%
2038	861,548	72,697	-	934,245	3.45%	-	2,807,685	596,369	-	3,404,054	3.07%	-	4,338,299	3.20%
2039	893,856	72,697	-	966,553	3.46%	-	2,912,973	596,369	-	3,509,342	3.09%	-	4,475,895	3.20%
2040	927,375	72,697	-	1,000,072	3.47%	-	3,022,210	596,369	-	3,618,579	3.11%	-	4,618,651	3.20%
2041	962,151	72,697	-	1,034,848	3.48%	-	3,135,543	596,369	-	3,731,912	3.13%	-	4,766,760	3.20%
2042	998,233	72,697	-	1,070,930	3.49%	-	3,253,126	596,369	-	3,849,495	3.15%	-	4,920,425	3.20%

Exhibit 3.2 - 30-Year Forecast of Cash Flow

Calendar	Market Value of	Benefit	Employee	Employer	Investment	Market Value of
Year	Assets, BOY	Payments	Contributions	Contributions	Return	Assets, EOY
2020	\$127,992,206	\$14,655,759	\$2,427,792	\$7,621,971	\$9,803,557	\$133,189,767
2021	133,189,767	13,818,824	2,518,834	8,358,208	10,286,805	140,534,790
2022	140,534,790	14,370,453	2,613,290	8,971,102	10,870,047	148,618,776
2023	148,618,776	14,864,993	2,711,288	9,502,396	11,504,997	157,472,464
2024	157,472,464	15,343,393	2,812,961	10,235,885	12,213,721	167,391,638
2025	167,391,638	15,807,390	2,918,447	11,027,263	13,007,524	178,537,482
2026	178,537,482	16,348,923	3,027,889	11,881,131	13,895,403	190,992,982
2027	190,992,982	16,920,858	3,141,435	12,802,456	14,885,733	204,901,748
2028	204,901,748	17,645,467	3,259,239	13,796,604	15,985,114	220,297,238
2029	220,297,238	18,284,603	3,381,460	14,542,775	17,180,938	237,117,808
2030	237,117,808	18,855,938	3,508,265	15,092,082	18,471,764	255,333,981
2031	255,333,981	19,704,455	3,639,825	15,663,116	19,858,852	274,791,319
2032	274,791,319	20,591,155	3,776,318	16,256,735	21,339,660	295,572,877
2033	295,572,877	21,517,757	3,917,930	16,873,833	22,920,432	317,767,315
2034	317,767,315	22,486,056	4,064,852	17,515,339	24,607,836	341,469,286
2035	341,469,286	23,497,929	4,217,284	3,933,026	25,340,297	351,461,964
2036	351,461,964	24,555,336	4,375,432	4,056,315	26,071,203	361,409,578
2037	361,409,578	25,660,326	4,539,511	4,184,227	26,797,736	371,270,726
2038	371,270,726	26,815,041	4,709,743	4,316,936	27,516,741	380,999,105
2039	380,999,105	28,021,718	4,886,358	4,454,622	28,224,692	390,543,059
2040	390,543,059	29,282,695	5,069,596	4,597,471	28,917,658	399,845,089
2041	399,845,089	30,600,416	5,259,706	4,745,678	29,591,270	408,841,327
2042	408,841,327	31,977,435	5,456,945	4,899,443	30,240,675	417,460,955
2043	417,460,955	33,416,420	5,661,580	5,058,973	30,860,497	425,625,585
2044	425,625,585	34,920,159	5,873,889	5,224,486	31,444,791	433,248,592
2045	433,248,592	36,491,566	6,094,160	5,396,205	31,986,988	440,234,379
2046	440,234,379	38,133,686	6,322,691	5,574,364	32,479,844	446,477,592
2047	446,477,592	39,849,702	6,559,792	5,759,204	32,915,380	451,862,266
2048	451,862,266	41,642,939	6,805,784	5,950,975	33,284,817	456,260,903
2049	456,260,903	43,516,871	7,061,001	6,149,938	33,578,505	459,533,476

### **Forecast Notes**

### Exhibit 3.1:

- ♦ The Employer Normal Cost is expected to increase 3.75% per year.
- ♦ The Unfunded Actuarial Accrued Liability ("UAL") is computed as of January 1 of each year assuming no future gains or losses.
- ♦ The Amortization Payment of the UAL for the Town is an increasing payment at 4% paid over 15 years through 2035.
- ♦ The Amortization Payment of the UAL for Danvers Electric is an increasing payment at 4% paid over 3 year(s) through 2023.
- ♦ Net 3(8)(c) transfers are a level dollar amount based on the net transfers expected to be paid by the Danvers Contributory Retirement Board during the current year offset by the amount received during the same period.
- ◆ Total Employer Cost is the sum of the Employer Normal Cost, net 3(8)(c) transfers and the Amortization of the UAL, all computed as of January 1 of each year and adjusted for annual payments made on July 1.
- For fiscal year 2021, we show the actual appropriation developed under the previous funding schedule of \$8,516,574, adjusted by accelerated payment of the Danvers Electric UAL of \$613,946, for a net FY2021 appropriation of \$7,902,628. For fiscal years 2022 and later, the Board has selected a funding schedule that fully amortizes the Town's UAL by 2035, with annual employer costs limited to increases of 8% over the prior year and that fully amortizes Danvers Electric's UAL by 2023.

### Exhibit 3.2:

- Expected benefit payments include payments expected to be made to retired members, beneficiaries, disabled members and active members expected to retire. In addition, expected benefit payments include distribution of the annuity savings fund attributed to inactive members.
- Benefit payments exclude cost-of-living increases granted to members in pay status between 1982 and 1997. In addition, benefit payments are as expected for the first ten years of the forecast, then increase by the greater of 4.5% per year thereafter or the expected future payments for the current population projected by our computer model.
- Calendar year cash flow entries are developed as of each January 1.

### 4.1 - GASB 67 and GASB 68 Disclosures

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, *Financial Reporting for Pension Plans*, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

GASB 67 requires defined benefit pension plans, such as the Danvers Contributory Retirement System, to present a statement of fiduciary net position (pension plan assets) and a statement of changes in fiduciary net position. Further, the statement requires that notes to financial statements include descriptive information such as the types of benefits provided, the classes of plan members covered and the composition of the pension plan's retirement board. Finally, GASB 67 requires pension plans to present in required supplementary information the sources of the changes in the net pension liability and information about the actuarially determined contributions compared with the actual contributions made to the plan and related ratios.

GASB 67 and GASB 68 require projected benefit payments be discounted to their actuarial present value using the single rate that reflects:

- (1) a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and
- (2) a tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the long-term expected rate of return are not met.

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and pension expense by state and local governments.

The effective date for GASB 67 is for plan years beginning after June 15, 2013, which is the fiscal year ending December 31, 2014 for the Danvers Contributory Retirement System. The effective date for GASB 68 is for employers' fiscal years beginning after June 15, 2014. The GASB report, submitted under separate cover and prepared as of December 31, 2019 (the measurement date), presents information to assist the Danvers Contributory Retirement Board in providing the required information under GASB 68 to participating employers.

# 4.2 - PERAC Disclosure Information

The most recent actuarial valuation of the System was prepared by KMS Actuaries, LLC as of January 1, 2020.

Normal Cost - Employees Normal Cost - Employers	\$2,855,566 \$1,892,661	9.4% of payroll 6.2% of payroll
Actuarial Liability - Active Members Actuarial Liability - Retired and Inactive Members Total Actuarial Liability (AAL)	\$84,569,282 123,217,440 \$207,786,722	41% of total AAL 59% of total AAL
System Assets Unfunded Actuarial Accrued Liability	\$125,251,330 \$82,535,392	

Funded Status 60.3%

Principal actuarial assumptions used in the valuation:

Investment Return 7.50% Rate of Salary Increase Based on service, 6% graded down to 4.25% for Group 1

Based on service, 7% graded down to 4.75% for Group 4

### 4.3 - Risk Measures

The Danvers Contributory Retirement System is subject to certain risks that could affect the plan's future financial condition. Here we identify the primary risks to the System, provide some background information about those risks, and provide an assessment of those risks in accordance with Actuarial Standards of Practice (ASOP) 51.

Risk is the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience. Examples of potential risks that may be reasonably anticipated to significantly affect the future financial condition of the plan include the following:

- ◆ Investment Risk the potential that investment returns will be different than expected.
- ◆ Asset/Liability Mismatch Risk the potential that changes in asset values are not matched by changes in the value of liabilities.
- ◆ Interest Rate Risk the potential that interest rates will be different than expected.
- ◆ Longevity and Other Demographic Risks the potential that mortality or other demographic experience will be different than expected.
- ◆ Contribution Risk the potential of actual future contributions deviating from expected future contributions. For example, that actual contributions are not made in accordance with the plan's funding policy, that other anticipated payments to the plan are not made, or that material changes occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base.

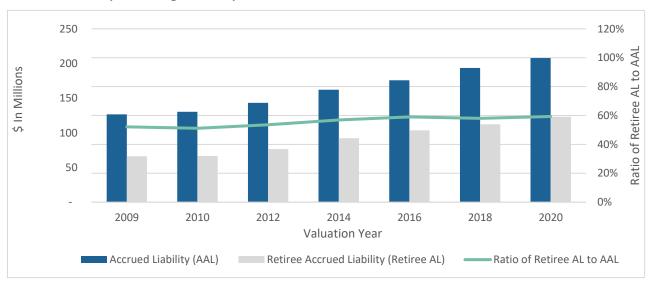
We have provided several risk measures in this section that we believe are most significant for the plan. However, we believe that a more rigorous assessment of risk would be beneficial to the Board to understand the risks identified above, such as:

- Scenario Test a process for assessing the impact of one possible event, or several simultaneous or sequentially occurring possible events, on a plan's financial condition.
- ◆ Sensitivity Test a process for assessing the impact of a change in an actuarial assumption on an actuarial measurement.
- Stochastic Modeling a process for generating numerous potential outcomes by allowing for random variations in one or more inputs over time for the purpose of assessing the distribution of those outcomes.
- ◆ Stress Test a process for assessing the impact of adverse changes in one or relatively few factors affecting a plan's financial condition.

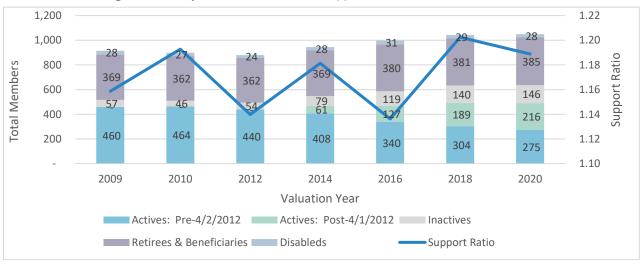
### 4.3 - Risk Measures

### **Maturity Measures**

As retirement systems mature they become much more sensitive to risks. This is because a higher proportion of the actuarial liability is attributable to participants who are no longer active. Plan maturity measures are helpful in understanding the risks associated with a plan. One such maturity measure is the ratio of the system's retiree liability to its total liability. A retirement system in its infancy will have a very low ratio of retiree liability to total liability. As the system matures, the ratio starts increasing. A mature plan will often have a ratio above 60%. For the Danvers Contributory Retirement System and other retirement systems in the United States these ratios have been steadily increasing in recent years.



Another maturity measure is the ratio of actives to retirees, or support ratio. A retirement system in its infancy will have a very high ratio of active to retired members. As the system matures, and members retire, the support ratio starts declining. A mature system will often have a support ratio near or below one.



### 4.3 - Risk Measures

### **Volatility Indices**

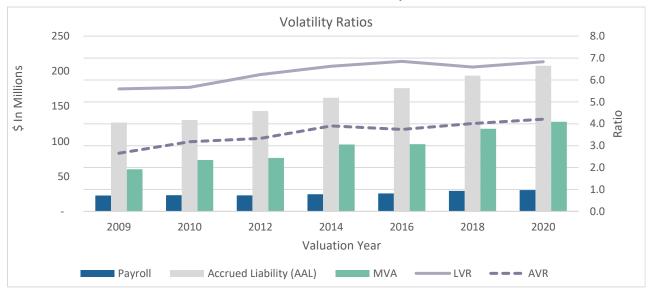
Volatility indices are measures of the relative sensitivity of employer contributions to changes in assets or liabilities. Below we present two such indices - the Asset Volatility Ratio (AVR) and the Liability Volatility Ratio (LVR):

### Asset Volatility Ratio (AVR)

The Asset Volatility Ratio (AVR) is the ratio of the Market Value of Assets (MVA) to Payroll. Systems with a higher AVR experience more volatile employer contributions (as a percentage of payroll) due to investment return. This ratio indicates a measure of the system's current contribution volatility. The AVR increases over time but generally tends to stabilize as the system matures.

### Liability Volatility Ratio (LVR)

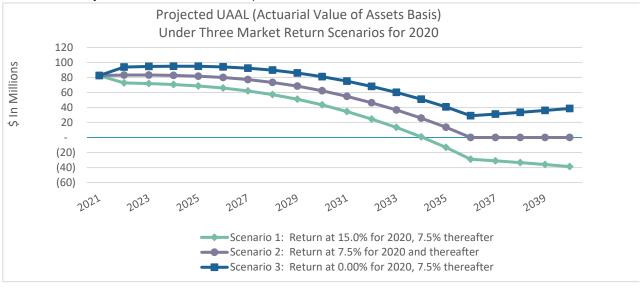
The Liability Volatility Ratio (LVR) is the ratio of the Actuarial Accrued Liability (AAL) to Payroll. Systems with a higher LVR experience more volatile employer contributions (as a percentage of payroll) due to the investment return assumption and changes in liability. This ratio indicates a longer-term potential for contribution volatility. The AVR, described above, will tend to move close to the LVR as the system matures.



### 4.3 - Risk Measures

### **Market Return Scenarios**

Below we illustrate the projected effect on funding levels of a single year of investment return above or below the assumed investment return. Scenario 1 assumes a one-year return of 2 times the assumed return and the expected return thereafter, Scenario 2 assumes assets earn the expected return every year and Scenario 3 assumes a one-year return of 0% and the expected return thereafter.



### **Sensitivity Analysis**

The following presents the Actuarial Accrued Liability and Funded Status calculated using the investment return rate of 7.5%, as well as what the Actuarial Accrued Liability and Funded Status would be if it were calculated using an investment return rate 1-percentage point lower (6.5%) or 1-percentage point higher (8.5%) than the assumed investment return rate:

	1% Decrease (6.5%)	Current Investment Return Rate (7.5%)	1% Increase (8.5%)
Actuarial Accrued Liability	\$230,890,949	\$207,786,722	\$188,198,089
% Change	11%		-9%
Actuarial Value of Assets	\$125,251,330	\$125,251,330	\$125,251,330
Unfunded Actuarial Accrued Liability	105,639,619	82,535,392	62,946,759
% Change	28%	N/A	-24%
Funded Status	54.25%	60.28%	66.55%

### 4.3 - Risk Measures

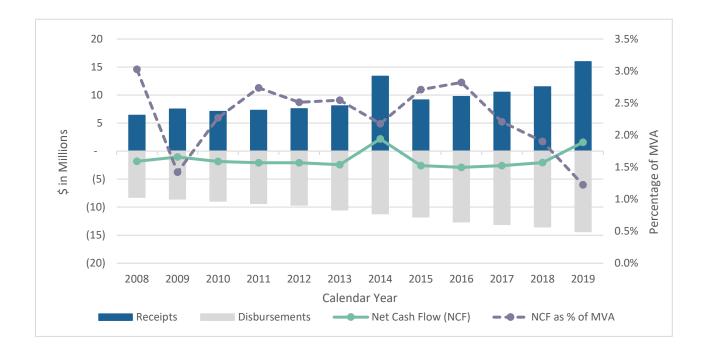
### **Duration**

Duration is another measure that is used to describe how the present value of a cash flow series changes when small changes are made to the underlying interest rates. The duration of the Danvers Contributory Retirement System is 10, and this represents an approximate percentage change in the Actuarial Accrued Liability for each 1% change to the investment return rate.

### **Net Cash Flow (NCF)**

Net cash flow (NCF) during a year is the difference between contributions, both employer and employee, paid into the System and benefit payments and expenses paid from the System. If the level of benefit payments plus expenses is greater than contributions, then the System has negative NCF. Mature plans generally have a negative NCF as the number of retirees grows. When a System has negative NCF, then additional cash from existing assets are needed to pay the pension benefits.

Historical NCF since 2008 is shown in the next graph. Blue bars indicate contributions, from employees and employers, and grey bars show benefit payments and administrative expenses. The NCF is represented by the green line. The dashed purple line (which corresponds to the right-hand axis) provides the NCF as a percentage of the Market Value of Assets. As of December 31, 2019, the NCF was \$1.6 million, which represents 1.2% of the Market Value of Assets. The NCF falls within the range of 1.2% to 3% of total assets over the 12-year period.



### Administration

There are 104 contributory retirement systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws and other applicable statutes. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

### **Participation**

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the local retirement board, and approved by PERAC. Membership is optional for certain elected officials.

### **Membership Groups**

There are four membership groups in the Retirement System:

Group 1 General employees, including clerical, administrative, technical

and all other employees not otherwise classified.

Group 2 Certain specified hazardous duty positions.

Group 3 State police officers and inspectors.

Group 4 Local police officers, firefighters and other specified hazardous

positions.

For members in more than one group, participation will be proportional.

### **Member Contributions**

Member contributions vary depending on the most recent date of membership:

Prior to 1975	5% of Salary
1975 - 1983	7% of Salary
1984 - June 30, 1996	8% of Salary
July 1, 1996 - present	9% of Salary

1979 - present An additional 2% of Salary in excess of

\$30,000.

Group 1 members hired 6% of Salary with 30 or more years of

on or after April 2, 2012 creditable service.

### Rate of Interest

Interest on regular deductions made after January 1, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least ten financial institutions.

### **Retirement Age**

The mandatory retirement age for some Group 2 and Group 4 members is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for members in Group 1.

### Salary

Gross regular compensation. This does not include bonuses, overtime, severance pay, unused sick leave credit or other similar compensation.

### **Average Salary**

2, 2012

Membership before April • Average annual rate of regular compensation received during the three consecutive years that produce the highest average, or, if greater, during the last three years (whether or not consecutive) preceding retirement.

# Membership on or after April 2, 2012

◆ Average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement.

### **Creditable Service**

The period during which a member contributes to the retirement system plus certain periods of military service and "purchased" service.

### **Benefit Rate**

The benefit rate varies with the member's retirement age, Group, membership date and years of creditable service at retirement. Each year a member retires prior to the age at which the 2.5% maximum benefit rate applies, a reduction is applied to each year of age under the maximum age. The maximum age and reduction for each Group and membership date is as follows:

	Group 1	Group 2	Group 4
2.5% for Membership before April 2, 2012:			
Maximum age:	65	60	55
Reduction:	0.1%	0.1%	0.1%
2.5% for Membership on or after April 2, 2012 (less than 30 years of service):			
Maximum age:	67	62	57
Reduction:	0.15%	0.15%	0.15%
2.5% for Membership on or after April 2, 2012 (30+ years of service):			
Maximum age:	67	62	57
Reduction:	0.125%	0.125%	0.125%

Superannuation Retirement	Eligibility if membership before April 2, 2012	<ul> <li>completion of 20 years of Creditable Service, or</li> <li>attainment of age 55 if hired prior to 1978, or</li> <li>attainment of age 55 with 10 years of Creditable Service, if hired after 1978.</li> </ul>
	Eligibility if membership on or after April 2, 2012	<ul> <li>attainment of age 60 with 10 years of Creditable Service if classified in Group 1</li> <li>attainment of age 55 with 10 years of Creditable Service if classified in Group 2</li> <li>attainment of age 55 if classified in Group 4</li> </ul>
	Benefit Amount	Product of the member's Benefit Rate, Average Salary and Creditable Service.
	Maximum Benefit	80% of the member's Average Salary.
	Veteran's Benefit	Additional benefit of \$15 per year of Creditable Service, up to a maximum of \$300.
Deferred Vested	Eligibility	<ul> <li>completion of ten or more years of Creditable Service.</li> <li>elected officials hired prior to 1978, completion of six years of Creditable Service.</li> </ul>
	Benefit Amount	Accrued benefit payable commencing at age 55, or the completion of 20 years of Creditable Service, or may be deferred until later at the participant's option.
Withdrawal of Contributions		Contributions may be withdrawn upon termination of employment.  • Members hired on or after January 1, 1984 who terminate with less than ten years of Creditable Service receive contributions plus interest on the Annuity Savings Account at an annual rate

- of 3%.

   All other withdrawals receive contributions plus 100% of the
  - All other withdrawals receive contributions plus 100% of the regular interest that has accrued to the Annuity Savings Account.

Ordinary Disability Retirement	Eligibility	Non-job related disability after completion of ten years of Creditable Service.
	Benefit Amount for Group 1 membership before April 2, 2012 or Group 2 or Group 4	Superannuation benefit determined if the member is age 55, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.
	Benefit Amount for Group 1 membership on or after April 2, 2012	Superannuation benefit determined if the member is age 60, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.
Accidental Disability Retirement	Eligibility	Disabled as a result of an accident in the performance of duties. There is no minimum age or service requirement.
	Benefit Amount	72% of Salary plus an annuity based on accumulated member contributions plus credited interest.
	Maximum Benefit	100% of Salary if hired before January 1, 1988, otherwise 75% of Salary.
	Veteran's Benefit	Additional allowance of \$15 per year of Creditable Service, up to a maximum of \$300.
	Supplemental Dependent Allowance	Additional allowance of \$952.32 per year for each child until age 18 (or age 22 if a full-time student).
Non-Occupational Death	Eligibility	For members with at least two years of creditable service who die while in active service, but not due to occupational injury.
	Benefit Amount	Benefit as if Option C had been elected. Minimum benefit of \$250 per month for surviving spouse, \$120 per month for first child and \$90 per month for each additional child.

### **Accidental Death**

Eligibility For members who die as a result of an occupational injury.

Benefit Amount 72% of Salary plus an annuity based on accumulated member

contributions plus credited interest.

Maximum Benefit 100% of Salary if hired before January 1, 1988, otherwise 75%

of Salary.

Veteran's Benefit Additional allowance of \$15 per year of creditable service, up to

a maximum of \$300.

Supplemental Dependent

Allowance

Additional allowance of \$952.32 per year for each child until

age 18 (or age 22 if a full-time student).

# Cost-of-Living Adjustment (COLA)

In accordance with the adoption of Chapter 17 of the Acts of 1997, the granting of a Cost-of-Living Adjustment will be determined by an annual vote by the Retirement Board. The amount of increase will be based upon the Consumer Price Index, limited to a maximum of 3.0%, beginning on July 1. All retirees, disabled retirees and beneficiaries who have been receiving benefit payments for at least one year as of July 1 are eligible for the adjustment. The maximum amount of pension benefit subject to a COLA is \$13,000. All COLAs granted to members after 1981 and prior to July 1, 1998 are deemed to be an obligation of the Commonwealth of Massachusetts and are not the liability of the Retirement System.

Optional Forms of Payment A member may elect to receive his or her retirement allowance, payable in monthly installments, in one of three forms of payment:

- Option A Total annual allowance commencing at retirement and terminating at member's death.
- Option B A reduced annual allowance commencing at retirement with death benefit equal to excess of member contributions plus credited interest to retirement over annuity benefit paid to member.
- ◆ Option C A reduced annual allowance commencing at retirement with 663/3% of benefit continued to designated beneficiary upon death of member. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement.

**Valuation Date** 

January 1, 2020

**Investment Return** 

7.50% per year.

The investment return assumption is a long-term assumption based on capital market expectations by asset class, historical returns and professional judgment. We considered analysis prepared by PRIM's investment advisor using a building block approach and using the target asset allocation, expected returns by asset class and risk analysis to determine a long-term expected average annual rate of return.

Annuity Savings Fund Interest Rate

2.00% per year

**Amortization Method** 

Unfunded Actuarial Accrued Liability (UAL):

The Amortization Payment of the UAL for the Town is an increasing payment at 4% paid over 15 years through 2035.

The Amortization Payment of the UAL for Danvers Electric is an increasing payment at 4% paid over 3 year(s) through 2023.

**Salary Scale** 

The assumed annual rates for salary increases including longevity are illustrated by the following rates:

Years of Service	Groups 1 and 2	Group 4
0	6.00%	7.00%
1	5.50%	6.50%
2	5.50%	6.00%
3	5.25%	5.75%
4	5.25%	5.25%
5	4.75%	5.25%
6	4.75%	4.75%
7	4.50%	4.75%
8	4.50%	4.75%
9+	4.25%	4.75%

The Group 1 and Group 2 salary increases for 2020 were further reduced by 2.4% to reflect no cost-of-living adjustments and reduction in weekly hours worked.

The salary scale assumption is a long-term estimate derived from historical data, current and recent market expectations and professional judgment.

**Cost-of-Living Allowance** 

Cost-of-Living Allowances (COLA) are assumed to be 3% of the pension amount, capped at \$390 per year.

### **Mortality Rates**

RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018. For disabled members, RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2018.

General Employees: 55% of deaths are job-related. Police and Fire: 90% of deaths are job-related.

PERAC completed a local system retiree mortality study in 2019 and selected the RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018. The underlying tables with generational mortality improvement selected reasonably reflect the mortality experience of the System as of the valuation date based on historical and current demographic data as well as professional judgement.

### **Turnover Rates**

Illustrative turnover rates are shown below:

Creditable Service	Groups 1 and 2	Group 4
0	0.1500	0.0150
10	0.0540	0.0150
20	0.0200	0.0000
30	0.0000	0.0000

### **Disability Rates**

Illustrative disability rates are shown below:

Attained Age	Groups 1 and 2	Group 4
20	0.0001	0.0010
30	0.0003	0.0030
40	0.0010	0.0030
50	0.0019	0.0125
60	0.0028	0.0085

General Employees: 55% of disabilities are accidental and 45% are ordinary. *Police and Fire*: 90% of disabilities are accidental and 10% are ordinary.

### **Retirement Rates**

Illustrative retirement rates are shown below:

Attained Age	Groups	Group 4	
Attained Age	Male	Female	Male & Female
50	0.0100	0.0150	0.0200
51	0.0100	0.0150	0.0200
52	0.0100	0.0200	0.0200
53	0.0100	0.0250	0.0500
54	0.0200	0.0250	0.0750
55	0.0200	0.0550	0.1500
56	0.0250	0.0650	0.1000
57	0.0250	0.0650	0.1000
58	0.0500	0.0650	0.1000
59	0.0650	0.0650	0.1500
60	0.1200	0.0500	0.2000
61	0.2000	0.1300	0.2000
62	0.3000	0.1500	0.2500
63	0.2500	0.1250	0.2500
64	0.2200	0.1800	0.3000
65	0.4000	0.1500	1.0000
66	0.2500	0.2000	1.0000
67	0.2500	0.2000	1.0000
68	0.3000	0.2500	1.0000
69	0.3000	0.2000	1.0000
70	1.0000	1.0000	1.0000

The turnover, disability and retirement rates are based on PERAC's most recent experience analysis of local retirement systems which reviewed age, gender and job group. The assumptions reflect this analysis as well as professional judgment.

### **Actuarial Cost Method**

Individual Entry Age Normal.

### **Actuarial Asset Method**

The Actuarial Value of Assets is the market value of assets as of the valuation date reduced by the sum of:

- a) 80% of gains and losses of the prior year,
- b) 60% of gains and losses of the second prior year,
- c) 40% of gains and losses of the third prior year, and
- d) 20% of gains and losses of the fourth prior year.

Investment gains and losses are determined by the excess or deficiency of the expected return over the actual return on the market value. The actuarial valuation of assets is further constrained to be not less than 85% or more than 115% of market value.

### **Census Data**

Census data as of the valuation date were submitted by the Retirement Board.

Asset Data

Asset information is reported annually to the Public Employee Retirement

Administration Commission by the Danvers Contributory Retirement Board.

**Dependents** 80% of all members will be survived by a spouse. Age assumption for spouses is that

males are assumed to be three years older than females.

Net Section 3(8)(c) Transfers Reimbursements paid to and received from other retirement systems for that portion

of a retiree's pension that is based on service earned in another retirement system.

Net 3(8)(c) transfers are assumed to be \$669,066 per year.

Administrative Expenses The anticipated administrative expenses for the fiscal year. We have not assumed

any administrative expense assumption in the valuation.

# **SECTION 7 - PLAN MEMBER INFORMATION**

# Exhibit 7.1 - Summary of Census Data as of January 1, 2020

Census data as of December 31, 2019 was provided to us by the Retirement Board. We performed edits on the data to ensure that it is reasonable and complete and made certain assumptions regarding any missing or invalid data so that results are not materially affected. Presented on the following pages are summaries of the demographic profile of active members (Exhibit 7.2) and retired plan members and beneficiaries and disabled plan members (Exhibit 7.3). Below, we present a comparison of the census data from the current and prior valuations:

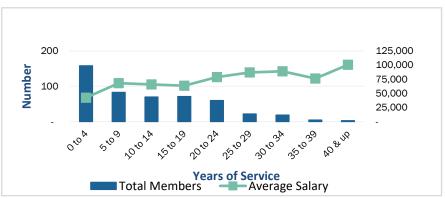
Valuation Date	January 1, 2020	January 1, 2018	% Change
Census Data			
Active Members	491	493	(0.4%)
Average Age	47.2	47.1	0.2%
Average Service	12.1	12.0	0.5%
Valuation Salary	\$30,406,703	\$29,364,564	3.5%
Average Salary	\$61,928	\$59,563	4.0%
Retired Members and Beneficiaries	385	381	1.0%
Average Age	75.7	75.2	0.7%
Total Annual Retirement Allowance	\$11,519,477	\$10,631,851	8.3%
Average Annual Retirement Allowance	\$29,921	\$27,905	7.2%
State Reimbursed COLAs	\$64,025	\$73,732	(13.2%)
Total System-Funded Retirement Allowance	\$11,455,452	\$10,558,119	8.5%
Disabled Members	28	29	(3.4%)
Average Age	66.5	68.4	(2.8%)
Total Annual Retirement Allowance	\$1,174,490	\$1,095,953	7.2%
Average Annual Retirement Allowance	\$41,946	\$37,791	11.0%
State Reimbursed COLAs	\$8,570	\$13,000	(34.1%)
Total System-Funded Retirement Allowance	\$1,165,920	\$1,082,953	7.7%
Inactive Members	146	140	4.3%
Annuity Savings Fund	\$1,265,925	\$1,248,955	1.4%

# **SECTION 7 - PLAN MEMBER INFORMATION**

Exhibit 7.2 - Active Members by Age and Years of Service as of January 1, 2020

Years of Service Total											Average	
Attained Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total	Salary	Salary
Under 20	-	-	-	-	-	-	-	-	-	-	-	-
20 to 24	21	-	-	-	-	-	-	-	-	21	714,175	34,008
25 to 29	39	7	-	-	-	-	-	-	-	46	2,147,590	46,687
30 to 34	16	11	4	-	-	-	-	-	-	31	2,004,149	64,650
35 to 39	20	18	11	2	-	-	-	-	-	51	3,901,655	76,503
40 to 44	9	9	8	14	5	-	-	-	-	45	3,164,585	70,324
45 to 49	10	5	5	7	18	4	-	-	-	49	3,659,036	74,674
50 to 54	24	16	15	13	13	8	8	-	-	97	5,820,996	60,010
55 to 59	11	12	12	15	14	5	7	3	-	79	4,957,927	62,759
60 to 64	7	3	11	14	8	4	3	1	-	51	2,575,167	50,493
65 to 69	1	2	2	6	2	-	1	-	2	16	1,162,325	72,645
70 & up	-	-	2	-	-	1	-	1	1	5	299,096	59,819
Total	158	83	70	71	60	22	19	5	3	491	30,406,703	61,928
Average Salary	42,271	67,959	65,670	63,324	78,542	86,968	88,795	76,030	100,429			
					Average	- Δσe·	47.21	Average	Service:	12.06		

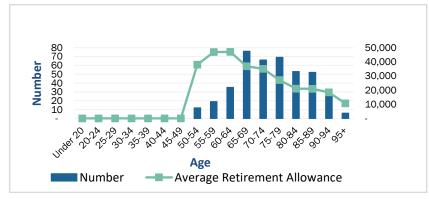


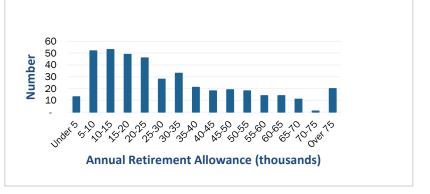


# **SECTION 7 - PLAN MEMBER INFORMATION**

Exhibit 7.3 - Annual Retirement Allowances as of January 1, 2020

	Service Retir	ements Annual Retirement	Disability Re	etirements Annual Retirement	Benefic	Beneficiaries Annual Retirement		
Attained Age	Number	Allowance	Number	Allowance	Number	Allowance		
Under 20	0	0	0	0	0	0		
20-24	0	0	0	0	0	0		
25-29	0	0	0	0	0	0		
30-34	0	0	0	0	0	0		
35-39	0	0	0	0	0	0		
40-44	0	0	0	0	0	0		
45-49	0	0	0	0	0	0		
50-54	4	146,049	6	262,807	2	47,192		
55-59	13	637,560	5	239,437	1	14,854		
60-64	29	1,432,254	2	131,364	4	81,640		
65-69	67	2,453,113	6	268,534	3	78,225		
70-74	59	2,128,199	4	111,319	3	70,080		
75-79	56	1,469,595	2	69,347	11	329,534		
80-84	48	1,048,324	0	0	5	66,281		
85-89	42	862,946	2	68,335	8	153,233		
90-94	22	406,215	1	23,347	2	30,124		
95+	5	50,261	0	0	1	13,798		
Total	345	10,634,516	28	1,174,490	40	884,961		
Average Age	75.6		66.5		77.0			
Average Retirement Allow	ance	30,825		41,946		22,124		





# **SECTION 8 - GLOSSARY OF TERMS**

Actuarial Accrued Liability – That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

Actuarial Assumptions – Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the commencement, amount and duration of pension benefits, such as: changes in compensation, mortality, withdrawal, disablement and retirement; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

Actuarial Cost Method (or Funding Method) – A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the current year (Normal Cost) and the past (Actuarial Accrued Liability).

Actuarial Gain or Loss (or Experience Gain or Loss) – A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between the valuation date and the most recent immediately preceding valuation date.

Actuarial Present Value – The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

**Amortization Payment** – That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

**Annual Statement** – The statement submitted by the local retirement board to PERAC each year that describes the asset holdings and Fund balances as of December 31 and the transactions during the calendar year that affected the financial condition of the retirement system.

**Annuity Reserve Fund** – The fund into which total accumulated Member Contributions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

Annuity Savings Fund – The fund in which Member Contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

Assets – The total value of the investments held by the Plan trust that are for the payment of promised benefits. Employer appropriations and Member Contributions, as well as investment earnings, are added to the Plan trust. Benefit payments and other disbursements are withdrawn from the Plan trust. For valuation purposes, assets are usually measured at market value.

Cost of Benefits – The estimated payment from the pension system for benefits for the fiscal year.

**Expense Fund** – The fund into which the appropriation for administrative expenses is paid and from which all such expenses are paid.

# **SECTION 8 - GLOSSARY OF TERMS**

Funded Ratio - The Actuarial Value of Assets expressed as a percentage of the Actuarial Accrued Liability.

**Funding Schedule** – The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22D and Section 22F of M.G.L. Chapter 32.

GASB - Governmental Accounting Standards Board.

Normal Cost – Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits which is expected to accrue in the current fiscal year. The Employee Normal Cost is the amount of the expected Member Contributions for the current fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

**Pension Fund** – The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

**Pension Reserve Fund** – The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

**Present Value of Future Benefits –** The actuarial present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value of money and the probabilities of payment.

Special Fund for Military Service Credit – The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

**Total Pension Liability** – The portion of the Actuarial Present Value attributable to past service in accordance with the Entry Age cost method as stipulated by GASB Statement Number 67 (GASB 67).

Unfunded Actuarial Accrued Liability - The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.

# **SECTION 9 - RESULTS BY DEPARTMENT**

Department	Town	Housing Authority	School Lunch	Hospital	Electric	School	Water	Sewer	Total
Active Members	247	9	14	0	47	152	21	1	491
Average Age	47.0	53.0	53.2	0.0	49.3	45.8	48.1	55.4	47.2
Average Service	14.2	13.7	11.1	0.0	12.2	7.8	17.7	4.1	12.1
Salary	18,597,890	658,762	429,369	0	4,459,509	4,622,261	1,546,553	92,358	30,406,703
Retired Members and Survivors	192	8	17	55	33	67	12	1	385
Annual Pensions	7,677,310	205,086	208,339	735,372	1,302,734	997,435	385,053	8,149	11,519,477
Average Age	73.7	79.5	80.8	84.2	72.3	74.2	77.8	71.6	75.7
Disabled Members	24	0	0	0	0	0	2	2	28
Annual Pensions	1,014,579	0	0	0	0	0	79,821	80,090	1,174,490
Average Age	66.3	0.0	0.0	0.0	0.0	0.0	66.9	68.2	66.5
Inactive Members	20	0	0	0	2	116	5	3	146
Annuity Savings Fund	465,102	0	0	0	38,093	553,007	116,249	93,473	1,265,925
Actuarial Accrued Liability - January 1, 2020									
Active Employees	55,617,702	1,959,940	1,394,077	0	11,729,896	8,992,323	4,808,338	67,006	84,569,282
Retired Members and Survivors	74,440,557	1,673,931	1,600,419	4,697,713	13,250,628	9,829,880	3,279,231	83,037	108,855,396
Disabled Members	11,293,572	0	0	0	0	0	960,059	842,488	13,096,119
Inactive Members	465,103	0	0	0	38,093	553,007	116,249	93,473	1,265,925
Total	141,816,934	3,633,871	2,994,496	4,697,713	25,018,617	19,375,210	9,163,877	1,086,004	207,786,722
Actuarial Value of Plan Assets - January 1, 20	)20								
Actuarial Value of Assets	78,004,656	1,998,766	1,647,086	2,583,919	13,761,182	10,657,096	5,040,478	597,343	114,290,526
Danvers Electric Additional Assets	0	0	0	0	10,960,804	0	0	0	10,960,804
Total Actuarial Value of Assets	78,004,656	1,998,766	1,647,086	2,583,919	24,721,986	10,657,096	5,040,478	597,343	125,251,330
Unfunded Actuarial Accrued Liability (UAAL)	63,812,278	1,635,105	1,347,410	2,113,794	296,631	8,718,114	4,123,399	488,661	82,535,392

# **SECTION 9 - RESULTS BY DEPARTMENT**

Department	Town	Housing Authority	School Lunch	Hospital	Electric	School	Water	Sewer	Total
Normal Cost - January 1, 2020									
Total Normal Cost	2,913,764	93,646	65,577	0	872,178	635,244	152,942	14,876	4,748,227
Administrative Expenses	0	0	0	0	0	0	0	0	0
Total Normal Cost	2,913,764	93,646	65,577	0	872,178	635,244	152,942	14,876	4,748,227
Employee Normal Cost	1,764,218	64,682	37,870	0	427,774	412,882	138,920	9,220	2,855,566
Employer Normal Cost	1,149,546	28,964	27,707	0	444,404	222,362	14,022	5,656	1,892,661
Net 3(8)(c) payments	453,660	8,858	8,469	24,858	70,115	52,015	22,432	4,897	645,304
Total 2022 Appropriation									
Normal cost	1,236,569	31,157	29,805	0	478,047	239,196	15,084	6,084	2,035,942
Net 3(8)(c) payments	470,366	9,184	8,781	25,773	72,697	53,930	23,258	5,077	669,066
Amortization of UAL	4,491,913	115,099	94,848	148,796	171,966	613,691	290,257	34,398	5,960,968
Fiscal 2022	6,198,848	155,440	133,434	174,569	722,710	906,817	328,599	45,559	8,665,976
Total 2023 Appropriation									
Normal cost	1,282,943	32,325	30,922	0	495,973	248,165	15,649	6,312	2,112,289
Net 3(8)(c) payments	470,366	9,184	8,781	25,773	72,697	53,930	23,258	5,077	669,066
Amortization of UAL	4,939,661	126,572	104,302	163,627	154,041	674,863	319,189	37,827	6,520,082
Fiscal 2023	6,692,970	168,081	144,005	189,400	722,711	976,958	358,096	49,216	9,301,437